Message Text

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ACTION ACDA-10

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CIAE-00 DODE-00 EA-06 PM-03 H-02 INR-07 L-02 NASA-01

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FM AMEMBASSY MOSCOW

TO SECSTATE WASHDC 8879

INFO USMISSION GENEVA

AMEMBASSY LONDON

AMEMBASSY STOCKHOLM

USMISSION USUN USMISSION IAEA VIENNA

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E.O. 11652: GDS TAGS: PARM, UR

SUBJECT: SOVIETS DISTRIBUTE POSITION PAPER ON NPT

REF: MOSCOW 3309

1. SWEDISH EMBASSY DCM ORN CALLED ON ACTING POLITICAL COUNSELOR ON APRIL 2 TO DISCUSS A PAPER HIS EMBASSY HAD BEEN GIVEN BY THE SOVIET MFA ON THE FORTHCOMING NPT REVIEW CONFERENCE. ORN SAID THAT REPRESENTATIVES OF "ABOUT 40" NPT SIGNATORY COUNTRIES HAD BEEN CALLED IN TO RECEIVE THE PAPER, WHICH OUTLINES SOVIET POSITIONS ON TOPICS TO BE COVERED IN THE REVCON. WE HAVE NOT RECEIVED THE PAPER, AND NEITHER HAVE THE BRITISH, WHO UNDERSTAND THAT AS DEPOSITORY STATES WE ARE NOT NORMALLY INCLUDED IN THIS TYPE OF ADVANCE CANVASSING WHICH THE SOVIETS HAVE CARRIED OUT IN THE PAST. WE SURMISE THAT THIS PAPER MAY BE INTENDED TO PAVE THE WAY TOWARD THE REVCON "DECLARATION" WHICH THE SOVIETS MENTIONED LAST MONTH (MOSCOW 3309). CONFIDENTIAL

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2. THE TEXT OF THE PAPER FOLLOWS:

- 3. "THE TREATY ON THE NON-PROLIFERATION OF NUCLEAR WEAPONS PLAYS AN IMPORTANT ROLE IN PREVENTING THE SPREAD OF NUCLEAR WEAPONS AND TO A CERTAIN EXTENT REDUCES THE DANGER OF AN OUTBREAK OF NUCLEAR WAR. CONSISTENT FULFILL-MENT OF OBLIGATIONS UNDER THE TREATY MEETS THE INTERESTS OF STRENGTHENING INTERNATIONAL SECURITY AND DEEPENING THE PROCESS OF DETENTE. THE INFLUENCE OF THE NON-PROLIFERATION TREATY ON THE INTERNATIONAL SITUATION AS A WHOLE IS POSITIVE AND HAS ALREADY PRODUCED TANGIBLE RESULTS.
- 4. "THE CONFERENCE TO REVIEW THE OPERATION OF THE NON-PROLIFERATION TREATY SHOULD CONTRIBUTE TO THE FURTHER STRENGTHENING OF THE TREATY AND TO THE PROMOTION OF THE WIDEST POSSIBLE ADHERENCE TO THE TREATY. ATTEMPTS TO REVISE THE TREATY IN ANY WAY WHATSOEVER, INCLUDING THE ADOPTION TO THIS END OF ADDITONAL PROTOCOLS TO THE TREATY, ARE INADMISSIBLE.
- 5. "THE FINAL DOCUMENT OF THE CONFERENCE SHOULD EMPHASIZE THE NEED FOR STRENGTHENING THE TREATY AND CALL UPON COUN-TRIES WHICH ARE NOT PARTIES TO THE TREATY TO ACCEDE TO IT AS SOON AS POSSIBLE. SUCH A DOCUMENT SHOULD INCLUDE THE RECOGNITION BY THE NUCLEAR-WEAPON STATES PARTY TO THE TREATY OF OBSERVANCE BY THEM OF THEIR OBLIGATIONS UNDER ARTICLE (NOT TO TRANSFER TO ANY RECIPIENT WHATSOEVER NUCLEAR WEAPONS OR OTHER NUCLEAR EXPLOSIVE DEVICES) AND BY THE NON-NUCLEAR-WEAPON STATES PARTY TO THE TREATY OF THEIR OBLIGATIONS UNDER ARTICLE II (NOT TO RECEIVE THE TRANSFER FROM ANY TRANSFEROR WHATSOEVER OF NUCLEAR WEAPONS OR OTHER NUCLER EXPLOSIVE DEVICES). IT SHOULD ALSO CONTAIN A POSITIVE APPRAISAL OF THE SYSTEM OF CONTROL OF THE INTERNATIONAL ATOMIC ENERGY AGENCY (IAEA); A REFERENCE TO THE FACT THAT THE TREATY HAS CREATED MORE FAVOURABLE CONDITIONS FOR INTERNATIONAL COOPERATION IN THE FIELD OF PEACEFUL USES OF ATOMIC ENERGY: A CONFIRMA-TION OF THE RIGHT OF NON-NUCLEAR-WEAPON STATES PARTY TO THE TREATY TO OBTAIN BENEFITS FROM PEACEFUL APPLICATIONS OF NUCLEAR EXPLOSIONS. THE FINAL DOCUMENT SHOULD STRESS THE CONFIDENTIAL.

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SIGNIFICANCE OF THE TREATY ON THE PROHIBITION OF THE EMPLACEMENT OF NUCLEAR WEAPONS ON THE SEA-BED AND THE CONVENTION ON THE PROHIBITION OF BACTERIOLOTICAL WEAPONS AND EMPHASIZE THE IMPORTANCE OF ACHIEVING FURTHER RESULTS IN THE FIELD OF DISARMAMENT.

6. "THE SYSTEM OF CONTROL PROVIDED FOR IN THE TREATY ENSURES ON THE WHOLE CONTROL OVER THE FULFILLMENT BY

STATES OF THEIR BASIC OBLIGATIONS UNDER THE NON-PROLIFERATION TREATY WITHOUT PERMITTING INTERFERENCE IN THEIR
AFFAIRS OR CREATING OBSTACLES TO THEIR ECONOMIC AND TECHNICAL DEVELOPMENT. THE IAEA PLAYS AN IMPORTANT ROLE IN
IMPLEMENTING CONTROL UNDER THE TREAY. IT IS NECESSARY
THAT ALL NON-NUCLEAR-WEAPON STATES PARTY TO THE TREATY
COMPLETE AS SOON AS POSSIBLE THE PROCESS OF CONCLUDING
SAFEGUARDS AGREEMENTS WITH THE IAEA.

- 7. "IN CONNECTION WITH THE QUESTION OF PROGRESS IN THE IMPLEMENTATION OF ARTICLE VI OF THE TREATY UNDER WHICH STATES PARTY TO THE TREATY UNDERTAKE TO PURSUE NEGOTIATIONS ON MEASURES RELATING TO CESSATION OF THE NUCLEAR ARMS RACE AND TO NUCLEAR DISARMAMENT, EMPHASIS SHOULD BE MADE ON THE IMPORTANCE OF THE SOVIET-AMERICAN AGREEMENTS ON THE LIMITATION OF STRATEGIC ARMS AND UNDERGROUND NUCLEAR WEAPONS TESTS, ON THE PREVENTION OF NUCLEA WAR, AND ALSO OF THE VLADIVOSTOK UNDERSTANDING WHICH PROVIDES THE BAIS FOR CONCLUDING A NEW AGREEMENT ON CURBING THE STRATEGIC ARMS RACE.
- 8. "THE ENTRY INTO FORCE OF THE TREATY ON THE NON-PROLIF-ERATION OF NUCLEAR WEAPONS HAS CREATED MORE FAVOURABLE CONDITIONS FOR EXPANDING INTERNATIONAL CO-OPERATION IN THE FIELD OF PEACEFUL USES OF NUCLEAR ENERGY. THE USSR HAS MADE A CONSIDERABLE CONTRIBUTION TO THE DEVELOPMENT OF SUCH CO-OPERATION ON BOTH THE BILATERAL AND MULTI-LATERAL BASIS, INCLUDING CO-OPERATION WITHIN THE IAEA NON-PROLIFERATION TREATY COULD MAKE A RECOMMENATION TO THE EFFECT THAT ASSISTANCE IN PEACEFUL USES OF NUCLEAR ENERGY SHOULD BE RENDERED IN THE FIRST PLACE TO STATES PARTY TO THE TREATY.

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- 9. "THE TREATY BY ITS VERY CONTENTS IS AIMED AT STRENGTHENING THE SECURITY OF ALL STATES AND, IN PARTICULAR, OF NON-NUCLEAR-WEAPON STATES. UN SECURITY COUNCIL RESOLTUION 255(1968) AND THE STATEMENTS BY THE USSR, THE USA AND GREAT BRITAIN FORMALIZED IN IT TO THE EFFECT THAT THEY WOULD IMMEDIATELY RENDER ASSISTANCE TO ANY NON-NUCLEAR-WEAPON STATE PARTY TO THE NON-PROLIFERATION TREATY SHOULD IT FALL VICTIM TO AGGRESSION OR BE THREATENED BY AGGRESSION WITH THE USE OF NUCLEAR WEAPPONS, CONSITITUE AN EFFECTIVE INSTRUMENT OF ENSURING THE SECURITY OF THE NON-NCULEAR-WEAPON STATES PARTY TO THE TREATY.
- 10. "THE STRENGTHENING OF THE SECURITY OF NON-NUCLEAR-WEAPON STATES COULD BE PROMOTED BY THE ESTABLISHMENT OF NUCLEAR-FREE ZONES. THE SOVIET UNION IS IN FAVOUR OF

ESTABLISHING SUCH ZONES IN VARIOUS PARTS OF THE WORLD." STOESSEL	
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